

Message Text

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ACTION L-03

INFO OCT-01 EUR-12 IO-10 ISO-00 EB-07 TRSE-00 SSO-00

NSCE-00 USIE-00 INRE-00 AGR-05 CEA-01 CIAE-00 COME-00

DODE-00 FRB-03 H-02 INR-07 INT-05 LAB-04 NSAE-00

NSC-05 PA-01 AID-05 CIEP-01 SS-15 STR-04 TAR-01

PRS-01 SP-02 FEAE-00 OMB-01 /096 W
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FM AMEMBASSY ANKARA

TO SECSTATE WASHDC IMMEDIATE 1305

INFO USMISSION EC BRUSSELS

USMISSION GENEVA

USDEL MTN GENEVA

C O N F I D E N T I A L ANKARA 8359

E.O. 11652: GDS

TAGS: ETRD, TU

SUBJECT: TURKISH ELIGIBILITY FOR GENERALIZED SYSTEM PREFERENCES
(GSP)

REF (A) STATE 248430 (B) STATE 248646 (C) ANKARA 7947

1. KARACA, HEAD OF INTERNATIONAL ECONOMIC ORGANIZATION
AFFAIRS, MINISTRY OF FOREIGN AFFAIRS, INVITED
ECONOMIC/COMMERCIAL COUNSELOR TO MFA NOVEMBER 11 TO CONVEY
GOT VIEWS REGARDING DRAFT NOTES TO ESTABLISH ELIGIBILITY
OF GOT FOR USGSP. KARACA (WITH VURAL PRESENT AND CONTRI-
BUTING TO DISCUSSION) PROVIDED E/COM COUNSELOR WITH NEW
DRAFTS REFLECTING CHANGES GOT PROPOSES.

2. CHANGES PROPOSED BY GOT FALL IN THREE CATEGORIES:
A. SOME CLARIFICATORY LANGUAGE WITH RESPECT TO TURKEY'S
AGREEMENTS AND PROTOCOLS WITH EUROPEAN ECONOMIC COMMUNITY.

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B. TURKISH WISH FOR DELETION OF LANGUAGE IN US DRAFT

NOTING THAT "ADDITIONAL REQUIREMENTS OF SECTION 502 (B) OF THE TRADE ACT ARE TAKEN INTO ACCOUNT BY THE UNITED STATES GOVERNMENT IN DETERMINATIONS OF ELIGIBILITY FOR THE GENERALIZED SYSTEM OF PREFERENCES."

C. REVISED LANGUAGE REGARDING THE TIMING ANDPROCEDURE FOR ENTERING CONSULTATIONS IN THE EVENT OF CHANGES BY THE GOVERNMENT OF TURKEY IN THE FUTURE IN ITS TRADE MEASURES.

REVISED LANGUAGE PROPOSED BY GOT FOR EXCHANGE OF NOTES TRANSMITTED SEPTEL.

3. EMBASSY ASSUMES THAT GOT PROPOSALS REGARDING NATURE OF ITS AGREEMENT WITH EEC WILL PRESENT NO PROBLEM FOR WASHINGTON. E/COM COUNSELOR HOWEVER HAD LONG DISCUSSION WITH KARACA AND VURAL REGARDING OTHER TWO POINTS.

4. TURKISH SIDE ARGUED STRONGLY FOR DELETION OF REFERENCE TO "ADDITIONAL REQUIREMENTS OF SECTION 502(B)" ON GROUND THAT THIS WAS NOT NECESSARY BECAUSE OBVIOUSLY ALL PROVISIONS OF TITLE V HAD TO BEMET IF TURKEY WAS TO BE ELIGIBLE FOR GSP. IF USG SHOULD SUBSEQUENTLY DETERMINE THAT GOT DID NOT MEET ALL OF ELIGIBILITY REQUIREMENTS IT WOULD BE UP TO USG TO WITHHOLD GRANTING GSP, OR WITHDRAW GSP IF ALREADY GRANTED TO TURKEY. E/COM CONSELOR POINTED OUT THAT THERE WAS OTHER POTENTIAL PROBLEM WITH REGARD TO TURKISH ELIGIBILITY FOR GSP THAT WAS OF GREAT CONCERN TO US GOVERNMENT, I.E., WITH RESPECT TO PROTECTION OF US PROPERTY INTERESTS IN CYPRUS. THIS HAD ALREADY BEEN DISCUSSED WITH MINISTRY OF FOREIGN AFFAIRS WITH SPECIFIC REFERENCE TO GSP (ANKARA 7947). IN VIEW OF STRONG CONCERN OF US GOVERNMENT REGARDING THIS ISSUE E/COM COUNSELOR SAID THAT THE LEAST THAT THE USG WOULD REQUIRE IN THE EXCHANGE OF NOTES WOULD BE A REFERENCE TO THE "ADDITIONAL REQUIREMENTS OF SECTION 502(B)." KARACA SAID THAT SUCH A REFERENCE IN AN EXCHANGE OF NOTES BETWEEN THE EMBASSY AND THE GOT COULD BE SEIZED UPON BY ELEMENTS HOSTILE TO US-TURKISH FRIENDSHIP TO EMBARRASS THE TWO GOVERNMENTS. E/COM COUNSELOR POINTED OUT THAT SECTION 502(B) CONTAINED SIX SUB-PARAGRAPHS REGARDING EXCLUDING PROVISIONS AND THE DRAFT LANGUAGE PROPOSED BY

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USG DID NOT SPECIFY ANY ONE OF THEM NOR DID IT MAKE ANY REFERENCE TO CYPRUS NOR TO SEIZURE OF US PROPERTY, ETC. AFTER CONSIDERABLE DISCUSSION IN ABOVE VEIN, DISCUSSION OF THIS POINT CONCLUDED WITH E/COM COUNSELOR STATING THAT INCLUSION OF REFERENCE TO "ADDITIONAL REQUIREMENTS OF SECTION 502(B)" WOULD BE ESSENTIAL FROM US SIDE AND KARACA STATING THAT GOT HAD EXPRESSED ITS VIEW THAT THIS LANGUAGE COULD BE LEFT OUT BUT WOULD AWAIT AND CONSIDER US RESPONSE.

5. LENGTHY DISCUSSION FOLLOWED WITH RESPECT TO NEED FOR ALTERNATE LANGUAGE PROPOSED BY GOT IN EVENT OF FUTURE CHANGES IN GOT TRADE MEASURES. TURKISH OFFICIALS INITIALLY ASSERTED THAT GOT WAS NOT IN POSITION TO DETERMINE IF ANY CHANGES IT MIGHT CONSIDER IN ITS TRADE MEASURES MIGHT ADVERSELY AFFECT US TRADE. THEREFORE, US GOVERNMENT SHOULD TAKE INITIATIVE TO NOTIFY GOT IF USG PERCEIVED ANY ADVERSE EFFECTS ON US TRADE FROM CHANGES IN GOT TRADE MEASURES. E/COM COUNSELOR SAID THAT IN EFFECT THIS SEEMED TO BE WHAT WAS CONTEMPLATED IN LANGUAGE PROPOSED BY US, I.E., THAT GOT NOTIFY USG OF PLANNED CHANGES ETC. AND "GOVERNMENT OF THE UNITED STATES WOULD IDENTIFY PRODUCTS WHICH ARE, OR ARE LIKELY TO BE SIGNIFICANTLY ADVERSELY AFFECTED BY SUCH CHANGES." AFTER LENGTHY AND RATHER FRUITLESS DISCUSSION AND EFFORTS TO GET TURKISH OFFICIALS TO ACCEPT LANGUAGE PROPOSED BY USG, E/COM COUNSELOR NARROWED DOWN GOT CONCERN TO TWO POINTS:

A. GOT DOES NOT WANT TO COMMIT ITSELF TO TAKE INITIATIVE TO NOTIFY USG OF CHANGES THAT IT MAY CONTEMPLATE IN ITS TRADE MEASURES. (VURAL ASSERTED THAT THERE IS VERY LITTLE LIKELIHOOD OF SUCH CHANGES APART FROM MEASURES CONTEMPLATED IN EEC PROTOCOLS). THE TURKISH OFFICIALS SAID THAT THE GOT WOULD BE READY AT ANY TIME TO PROVIDE FULL INFORMATION ABOUT ANY CONTEMPLATED CHANGES IF THE USG SHOULD REQUEST.

B. TURKISH OFFICIALS FELT THAT THE LANGUAGE OF THIS PORTION OF THE PROPOSED US NOTE SHOULD CLEARLY INDICATE THAT THE INITIATIVE FOR REQUESTING CONSULTATIONS, IF CONSIDERED NECESSARY, SHOULD REST WITH US GOVERNMENT.

6. E/COM COUNSELOR EXPRESSED APPRECIATION FOR EFFORTS
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BY MFA TO PROMPTLY CONVEY TO US GOVERNMENT TURKISH VIEWS ON DRAFT EXCHANGE OF NOTES.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TRADE AGREEMENTS, GENERALIZED PREFERENCES (TARIFFS), MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 11 NOV 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975ANKARA08359
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750392-0229
From: ANKARA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751156/aaaabxwo.tel
Line Count: 157
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION L
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 STATE 248430, 75 STATE 248646, 75 ANKARA 7947
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 29 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <29 APR 2003 by BoyleJA>; APPROVED <30 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: TURKISH ELIGIBILITY FOR GENERALIZED SYSTEM PREFERENCES (GSP)
TAGS: ETRD, TU, US
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006